Middle-Skill Credentials and Immigrant Workers: Maryland’s Untapped Assets

The Maryland Economy Has Robust Demand for Middle-Skill Workers. Almost half of all jobs in Maryland (48 percent) are middle-skill occupations that require more than a high school diploma, but not a four-year degree. Yet only 38 percent of Maryland workers have been educated to the middle-skill level.1

Middle-skill positions include jobs as varied as radiologic technician, registered nurse, and software developer.2 Individuals prepare for these occupations through a variety of pathways, including career and technical education programs; apprenticeships and other work-based learning opportunities; community colleges; and nonprofit or other private job training providers.

Demand for workers with middle-skill credentials is anticipated to remain strong in Maryland, with 42 percent of new job openings between 2014-2024 expected to be at the middle-skill level.3 The data is clear that investing in skill building can ensure Maryland’s ability to meet that demand. Such an investment makes economic sense: A report from the Organization for Economic Cooperation and Development (OECD) calculates that each year of postsecondary education leads to an increased per capita output of between 4 and 7 percent.4

Recently, the state has established an ambitious goal for postsecondary attainment: By 2025, Maryland aims to increase the percentage of state residents between twenty-five and sixty-four years old with a postsecondary degree to 55 percent.5 This clear, rigorous postsecondary attainment goal will help focus state policy and spending decisions on middle-skill opportunities and ensure a strong return on investment.

Immigrants Are Part of Maryland’s Middle-Skill Solution

Maryland is home to approximately 912,000 immigrants, who comprise more than 15 percent of the state’s population.6 Foreign-born Marylanders are much more likely to be of working age; over 80 percent are between the ages of eighteen and sixty-four, compared to just 60 percent of native-born state residents. In addition, Maryland immigrants have a substantially higher labor-force participation rate, at 72.7 percent compared to 65.3 percent of native-born adults.

As a result, immigrants play an essential role in the Maryland labor market. Their impact is expected to continue growing; already, the share of immigrants in the state’s population has more than doubled from 6.6 percent in 1990 to 15.2 percent today.7 However, as detailed below, a notable fraction of immigrant workers in Maryland have lower educational attainment than native-born workers. In order for Maryland to capitalize on the full talents and abilities of immigrant residents, the state will need to facilitate their skill building.

Immigrants Could Contribute More if Maryland Invested in Their Skills

While two in five adult immigrants in Maryland hold a bachelor’s degree or higher, many Maryland immigrants have lower levels of formal education. In particular, 19 percent have a high school diploma or equivalent, and 20 percent have not finished high school.8

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In addition, while a robust number of Maryland immigrants are fluent in English, others are still building their English language skills. Overall, approximately 304,000 working age Maryland residents have limited English proficiency.\(^9\)

As the OECD analysis demonstrates, investments in Marylanders’ skills can have a catalytic effect on individual and statewide economic strength.

**Key Policy Levers Can Help Maryland Boost Middle-Skill Attainment for Immigrants**

There are a number of federal and state policies that can foster effective skill building in Maryland. On the federal side, these policies, if implemented effectively at the state level, can boost middle-skill credential attainment. They include:

- **The Workforce Innovation and Opportunity Act (WIOA)**. Reauthorized by Congress in 2014, which represents a powerful federal investment in workforce development and adult education. Maryland is currently in the process of implementing WIOA. WIOA offers important opportunities for states to better align federal skill-building programs to better serve workers and businesses, including those programs outlined below.

- **The Carl D. Perkins Career and Technical Education (CTE) Act**, which provides key support for both secondary and postsecondary CTE programs.

- **The Supplemental Nutrition Assistance Program (SNAP) Employment and Training program**, which helps individuals who are receiving food stamps to find employment and move off of public assistance. In 2016, Maryland was one of 10 states selected to receive technical assistance via the federal SNAP to Skills program.\(^10\)

At the state level, there are a range of innovative policies that can help close Maryland’s middle-skill gap, and achieve the postsecondary outcomes that are needed to foster economic security for the state’s workforce and drive economic growth. These policies fall into four major categories:

- **Skills Equity**: Policies that increase the number and diversity of individuals (including immigrants) who are on learning pathways toward skilled careers.

- **Industry Engagement**: Policies that ensure local businesses, including small and medium-sized companies, are partners in a community’s workforce training and education strategies.

- **Accountability**: Policies that ensure everyone has actionable data to assess and improve the effectiveness of education and workforce programs.

- **Job-Driven Investments**: Policies that re-align a state’s investment priorities with the career aspirations of its people and the workforce needs of its economy.

These policies can be adopted through legislation, executive orders, or other administrative actions, such as state grant programs or agency directives or guidance. To support states in establishing or strengthening such policies, National Skills Coalition has published toolkits that provide examples of existing state policies in these areas, and model language for enacting new policies. Toolkits are available at: [www.nationalskillcoalition.org/state-policy](http://www.nationalskillcoalition.org/state-policy)

**Essential Partners for Closing Maryland’s Middle-Skills Gap**

Maryland has a wealth of valuable partners that can be tapped to support middle-skill credential attainment efforts. In addition to the state’s higher education system (both four-year universities and community colleges), potential partners include businesses, chambers of commerce, and industry associations; career and technical education programs; nonprofit community-based organizations; labor-management partnerships; private education and training providers; workforce, adult education, and immigrant advocates; and influential civic and political leaders.

To learn more about state policies that can increase middle-skill credential attainment for immigrant and native-born workers in Maryland, contact Amanda Bergson-Shilcock at amandabs@nationalskillcoalition.org.

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**ENDNOTES**

1. Source: NSC analysis of long-term labor projections from state labor/employment agency.


3. Source: NSC analysis of long-term labor projections from state labor/employment agency.


6. All data in this paragraph is drawn from the Migration Policy Institute analysis of 2015 US Census/American Community Survey data.

7. Ibid.

8. Ibid.

9. Ibid. Also note: It can be assumed that most of these individuals are immigrants. Nationwide, many adult, US-born individuals with limited English skills are from the US territory of Puerto Rico, and the Puerto Rican population in Maryland is modest.